

Internal Memorandum

Subject:

Testimony for Bill No. - 2008

To:

Lonnie R. Robbins

Chief Administrative Officer

From:

Phyllis Madachy

Acting Human Resources Administrator

Date:

March 19, 2008

The Howard County Police and Fire Employees' Retirement Plan supports passage of Bill No. – 2008. The Bill makes the following changes to the Plan:

- The Plan provides fully paid retiree health insurance to Participants who retire in the line-of-duty regardless of their years of service. The administrative practice has been for the County, and not the Plan to pay these premiums. This change in the law will clarify that the County will continue to pay this benefit as it is legislated in the Plan, but will not be paid by the Plan directly. In this manner, the benefit is unchanged and the OPEB accounting for the benefit is simplified.
- Eligibility rules for the Deferred Retirement Option Program have been broadened to allow entry at the 25<sup>th</sup> year of service, but also at the 26<sup>th</sup> or 27<sup>th</sup> years. In this manner, a DROP participant can time his or her entry into DROP to achieve 30 years of service credit. Without this amendment, it was not possible to achieve 30 years of service, and therefore, not possible to qualify for 100% County paid retiree health insurance. Also, the timeframe provided to potential DROP participants to elect to join DROP has been lengthened to the two month period which is at least one month prior to earning 25 Years, 26 Years or 27 Years of Creditable Service. In the past, only a one-month election period was provided.
- Certain technical corrections are required from time to time to keep the Plan in compliance with Internal Revenue Code regulations. In this case, the amendment addresses four IRC regulations:
  - o The maximum limitation on benefits have been raised. Section 415 of the tax code sets limits on benefits and contributions for tax-qualified retirement plans and increases those dollar limits periodically for increases in the cost-of-living. One of these IRS limitations is that the plan cannot use an average compensation which includes salaries in excess of \$225,000 in any given year. As Howard County salary scales do not reach these levels, compliance with the new IRC

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regulation for qualified defined benefit pension plans will not impact our Plans' participants or beneficiaries.

- o The IRC provides minimum distribution rules regarding when retirement benefits must commence. Again, the change in the Plan's language is unlikely to have an impact on our Plan participants, as the regulations require that distributions begin prior to attainment of age 70 and ½. However, the required language for continued IRC compliance is added here.
- The Pension Protection Act of 2006 added language to the Internal Revenue Code to allow a participant in a retirement plan who has designated a non-spouse beneficiary to roll over the inherited funds into an IRA set up to receive them. The rollover must be accomplished by a direct trustee-to-trustee transfer (a "direct rollover") and the retirement plan must provide for this type of rollover.
- o The legislation provides that distributions made after December 31, 2007 are eligible to be rolled into ROTH accounts, as required by recent amendments to the Internal Revenue Code.

## **Fiscal Note:**

A copy of the fiscal impact statement prepared by Bolton Partners, Inc. is attached for reference. The actuary has certified that the legislation has no fiscal impact.

To implement any retirement plan change:

- The Retirement Plan Committee must approve the legislation. The Howard County Police and Fire Employees' Retirement Plan Committee approved the legislation at its March 12, 2008 meeting.
- The Pension Oversight Commission must consider the legislation. The Pension
  Oversight Commission considered the legislation, including its fiscal impact, at their
  regularly scheduled March 6 meeting. The POC will approve the legislation and provide
  their comments under separate cover.
- The County Council must consider and approve the legislation.

In closing, the changes provided in this Bill are technical in nature and do not change any benefit or create any fiscal impact. I am available to provide any further assistance or answer any questions you may have.

Phyllis Madachy

Acting Human Resources Administrator

cc: Ken Ulman, County Executive Jennifer Sager, Legislative Coordinator



Ms. Wendy Burke Human Resources Howard County 3430 Court House Drive Ellicott City, MD 21043

Re: Addition of 401(h) account and technical corrections

Dear Wendy:

I have reviewed the proposed amendments to sections 1.433, 1.440, 1.443, 1.445, 1.433A, 1.440A, 1.443A and 1.445A. I understand these to be IRS required technical corrections. There is no fiscal impact due to these changes.

I also reviewed the change to add a 401(h) account to accommodate the payment of certain health care benefits to police officers injured in the line of duty. As noted in the material prepared by Paul Madden, this benefit has already been provided for but in the past has not been paid from the plan. When we determine the expense for the pension plan, we already include the cost for this benefit. Therefore, there is no additional fiscal impact associated with this change other than any administrative cost.

We also should discuss the accounting and cash flow treatment with the County's accounting people. It is possible that the County will simply pay into the 401(h) trust funds sufficient to cover the pay-as-you-go cost and contribute the balance of the full plan expense to the pension side of the trust. Alternatively, the County could start prefunding within the 401(h) account and make a smaller contribution to the pension side of the trust. We may need to discuss how the 401(h) assets are tracked and should begin to separately identify the 401(h) cost in our valuation report including testing for the 25% limit.

I am qualified to make this determination based on standards set by the American Academy of Actuaries.

Please call me if you have any questions.

Sincerely,

**BOLTON PARTNERS, INC.** 

Thomas B. Lowman, FSA

TBL/mlg

cc: Sharon Greisz

Mark Lynne

Kevin Binder



March 26, 2008

Ms. Wendy Burke Human Resources Howard County 3430 Court House Drive Ellicott City, MD 21043

Re: Addition of 401(h) account and technical corrections

Dear Wendy:

This is an update to my February 29, 2008 letter. I have reviewed the revised proposed amendments to sections 1.431A, 1.433A, 1.437A, 1.440A, 1.443A, 1.444A and 1.445A. I understand these changes to be (1) IRS required technical corrections, (2) changes in the DROP election period or (3) a change in the responsibility for paying certain disability health care benefits from the pension trust to the County. There is no expected fiscal impact due to these changes except for the change in the responsibility for the paying disability health care benefits as described below.

The current pension plan cost includes the cost to provide certain disability health care benefits. The elimination of this obligation from the pension plan will result in a reduction of the County's pension plan cost. Arguably this cost will simply be shifted more directly to the County. However, since the County's practice was already to pay this benefit directly from the County (essentially as part of its OPEB plan), this cost has also been reported as part of the GASB45 OPEB expense. Therefore, eliminating it as a promise from the pension plan (and retaining it as part of the OPEB plan) will result in a net reduction in the expenses previously reported.

I am qualified to make this determination based on standards set by the American Academy of Actuaries.

Please call me if you have any questions.

Sincerely,

BOLTON PARTNERS, INC.

Thomas B. Lowman, FSA

TBL/mlg

cc: Sharon Greisz

Mark Lynne Kevin Binder